U.S. DEPT. OF HOUSING AND URBAN DEVELOPMENT OFFICE OF LABOR RELATIONS, REGION X – WASHINGTON, OREGON, IDAHO & ALASKA 909 1<sup>ST</sup> AVE - SEATTLE, WA 98104 PHONE: 206.220-5385 - FAX: 206.220.5406



## Federal Labor Standards Compliance & Enforcement Training

#### Region X-Seattle Regional Office (Jurisdiction: Washington, Alaska, Idaho, Oregon) Office of Labor Standards and Enforcement, 10ASL U.S. Department of HUD 909 1st Avenue, Suite 200 Seattle, WA 98104-1000 Telephone: (206) 220-5109 Fax: (206) 220-5406

#### Eugene Hairston, LR Specialist – 206.220.5384 – <u>eugene.hairston@hud.gov</u> (Area Covered: Oregon and Washington State)

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(Area Covered: Alaska and Idaho)

Wage Theft in Minnesota: Nonunion residential Construction

Residential construction industry built on 'payroll fraud' model



### Davis-Bacon Act



#### Sen. James J. Davis (R-PA) & Rep. Robert L. Bacon (R-NY)

The act is named after its sponsors, <u>James J. Davis</u>, a <u>Senator from Pennsylvania</u> and a former <u>Secretary of Labor</u> under three presidents, and <u>Representative Robert L. Bacon</u> of <u>Long Island</u>, <u>New York</u>. The Davis–Bacon act was passed by <u>Congress</u> and signed into law by President <u>Herbert Hoover</u> on March 3, 1931.<sup>[2]</sup>





## Key Federal Labor Laws

- Fair Labor Standards Act
- Davis-Bacon Act
- Davis-Bacon and Related Acts
- Contract Work Hours & Safety Standards Act
- The Copeland Act

HUD's Office of Davis-Bacon & Labor Standards (DBLS)

 (DBLS) is responsible for administering and enforcing Federal labor standards for HUD programs.

 These requirements include the DBRA, Copeland Act, and CWHSSA in construction programs.

 Also, maintenance and technical salary rate requirements for HUD's Office of Public and Indian Housing. Today's Focus: Two of three types of prevailing wage requirements in HUD Programs.

 Davis Bacon Act prevailing wages payable to laborers & mechanics

 HUD-Determined prevailing wages (routine & non-routine) payable to laborers and mechanics as relating to maintenance work.

#### Davis-Bacon Act (DBA)

- Davis-Bacon And Related Acts (DBRA) Davis-Bacon requirements are extended to over 60 related acts that provide federal assistance for construction through grants, loans and insurance.
- **Enacted in 1931**
- $\Box$  Amended in 1935 and 1964
- Applies to Federally assisted construction contracts in excess of \$2,000 for construction, alteration, and/or repair of public buildings or public works, including painting and decorating and requires:

DBA

Payment of locally "prevailing wages" and "fringe benefits" to laborers and mechanics;

Employed by contractors and subcontractors who are performing work on the <u>site of work;</u>

Protects communities and workers from non-local contractors underbidding local wage levels

#### Davis-Bacon Act (DBA)

Permit withholding from payments due to contractor on account of wage restitution found due to laborers & mechanics;

Permit the payment of wage restitution from amounts withheld from contract payments;

□ Not less often than once a week;

Posting of wage rates and poster in a prominent & accessible place at the job site.

## **Requires Posting:**

#### EMPLOYEE RIGHTS UNDER THE DAVIS-BACON ACT FOR LABORERS AND MECHANICS EMPLOYED ON FEDERAL OR FEDERALLY ASSISTED CONSTRUCTION PROJECTS

THE LINITED STATES DEPARTMENT OF LABOR WAGE AND HOUR DIVISION

PREVAILING WAGES	You must be paid not less than the wage rate listed in the Davis-Bacor Wage Decision posted with this Notice for the work you perform.
OVERTIME	You must be paid not less than one and one-half times your basic rate of pay for all hours worked over 40 in a work week. There are few exceptions.
ENFORCEMENT	Contract payments can be withheld to ensure workers receive wages and overtime pay due, and liquidated damages may apply if overtime pay requirements are not met. Davie Bacon contract clauses allow contract termination and debarment of contractors from future federal contracts for up to three years. A contractor who falsifies certified payroll records or induces wage kickbacks may be subject to civil or criminal prosecution, fines and/or imprisonment.
APPRENTICES	Apprentice rates apply only to apprentices properly registered under approved Federal or State apprenticeship programs.
PROPER PAY	If you do not receive proper pay, or require further information on the applicable wages, contact the Contracting Officer listed below:
	For additional information:
	1-866-4-USWAGE



Wage rates & Any Additional classifications

Wage poster placed in a prominent & accessible location for workers at the job site.

#### Davis-Bacon Related Acts (DBRA)

Most HUD construction work is covered by DBRA; since HUD usually contracts indirectly for construction work.

**Davis-Bacon** wage rates apply to HUD programs because of prevailing wage requirements expressed in HUD "Related Acts" such as the

- U.S. Housing Act of 1937
- Housing & Community Development Act of 1974, as amended.

## Distinguishing DBA and DBRA

- Examples federal, directly funded "DBA" Projects
  - VA builds a hospital
  - GSA builds a new office building
  - Air Force builds base housing (DOD)

# Distinguishing DBA and DBRA (cont'd.)

 Examples of indirect use of federal funds or "DBRA Projects":

 Boise City Housing Authority uses HUD grant funds to construct low income housing units

 City of Lewiston uses HUD's CPD funds as part of their development budget

## HUD grants being used to build new housing units



# Housing Authorities use HUD funds for repairs and maintenance





Contract Work Hours & Safety Standards Act (CWHSSA) (40 U.S.C. 3701 et seq.)

- Enacted in 1962 consolidated a number of "eight hour" laws that provided for overtime pay on federally financed contracts employing "laborers" and "mechanics"
- In 1986, the federal daily overtime requirement was repealed to require overtime pay only after 40 hours a week
- Both CWHSSA and Fair Labor Standards Act (FLSA) require overtime pay for work over 40 hours in a workweek

### Contract Work Hours & Safety Standards Act (CWHSSA)

- Applies to all Federal or Federally-assisted Davis-Bacon covered construction contracts exceeding \$100,000.00.
- Liquidated damages can be assessed at a rate of \$26 a day per violation not paid proper overtime.
- Is self-executing (even if not stated in contract)
  Has no "site of the work" limitation

### **Copeland Act Requirements**

- Prohibits "kickback" of wages and back wages.
- Requires contractors on covered projects to submit weekly a "statement of compliance";
- Regulates payroll deductions from wages: FICA, federal, and state taxes, Court ordered payments, fringe benefit plans, etc.
- Kickback is a criminal violation punishable by fine of \$5,000 or 5 years in prison, or both.

**Copeland "Anti-Kickback" Act** 

#### Fear, Intimidation, Extortion - all - Copeland Act Violations



### The Politics Of Passing 1964's Civil Rights Act

April 4, 2014 · 12:03 PM ET Heard on Fresh Air





## Civil Rights Act of 1964



Law gave Congress power to outlaw segregation in most oublic places; gave minorities equal access to facilities such as restaurants and theaters

Despite strong opposition from Southern senators, President Lyndon B. Johnson got Congress to pass the bill



The Poor People's Campaign was still being planned when Dr. King was assassinated in Memphis in 1968



# Exerpt from the Mountaintop Speech:

- The question is not, "If I stop to help this man in need, what will happen to me?" "If I do not stop to help the sanitation workers, what will happen to them?" That's the question.
- Let us rise up tonight with a greater readiness. Let us stand with a greater determination. And let us move on in these powerful days, these days of challenge to make America what it ought to be. We have an opportunity to make America a better nation."

#### Dr. Martin Luther King's "Poor People's Campaign" & the Memphis Sanitation Workers Strike of 1968





# Memphis Sanitation Workers 1968



### Living Wage Jobs



### The Poor People's Campaign

 The Poor People's Campaign fell short of its goal to win significant antipoverty legislation.

 It did mark a change of the civil rights movement from advocating for only racial equality to interracial class issues and economic goals. Since 1968, the number of Americans below the official poverty line has increased by 60 percent to 40.6 million.



## Theft

Under **Idaho law**, a person commits **theft** when, with intent to deprive another person of property (or to wrongfully appropriate property), he or she wrongfully takes, obtains or withholds that property from its owner. ... obtaining property by fraud or misrepresentation, and. **stealing** labor or **services**. A theft offense in Idaho can include the following specific actions:

- using deception to exert control over another person's property
- embezzling money
- using extortion to obtain another person's property (including by instilling fear of physical injury or property damage, or by threat to otherwise injury or harm)
- receiving or retaining stolen property
- acquiring lost or mistakenly delivered property (and not taking appropriate action afterward)
- obtaining property by fraud or misrepresentation, and
- stealing labor or services.

# Wage Theft – What it is and what you can do about it.



## Most Common Forms:

1) Not Paid Minimum Wage

2) Not Paid Correct Prevailing Wage for the Type of Work Performed

3) Not Paid For All Hours Worked

4) Not Paid Correct Overtime Rate

5) Not Paid At All
# Most Common Forms:

6) Misclassified as Independent Contractors
7) No Final Pay check
8) Illegal deductions taken No one knows exactly how much wage theft occurs each year. One estimate is that is is costing workers more than \$ 50 billion per year.

# Wage Theft By Category

- \$50 Billion Total Estimate
- \$8-14 Billion in minimum wage violations
- \$19 Billion in Overtime Violations





From Wikimedia Commons 19 June 2014

# A Round trip to the Moon \$750 Million



## 2 Airbus A380 Cost \$810 Million



# Chicago Cubs - \$1 Billion



# Unprecidented Cases In a Range of Industries:





## **Researchers estimated:**

The average loss per worker was about 15 percent of their annual earnings due to workplace violations.

Multiple laws are broken when wage theft occurs, including:

Fair Labor Standards Act (FLSA)

- Provides a federal minimum wage and allows states to set their own, higher minimum wage.
- Requires employers to pay time and a half for all hours worked above 40 hours per week.

**Davis-Bacon Act** 

- Employees paid by a contractor or subcontractor of a federal government contract are entitled to receive the prevailing wages for that work in the city or region of the U.S. where the work was done.
- Prevailing wages are calculated by the U.S. Department of Labor and are higher than minimum wage.

Tax laws

 Tax laws are often broken when an employee is misclassified as an independent contractor. When an employee is called an independent contractor, the employer doesn't pay its share of federal taxes

# Like with other kinds of robbery, wage theft is a crime.



Crime can range from unsophisticated petty theft to very sophisticated organized crime where the money is laundered all the way through the bank.

# Faces of Victims

 Mr. Van Buren drove 135 miles to confront his employer to forestall eviction



Construction workers in the underground economy earn half of what properly reported workers earn.



Source: "Sinking Underground: The Drowing Informal Economy in California Construction," Economic Roundtable, Ynome Yen Lu, Daniel Flaming, Patrick Barna

## Without employment benefits, underground workers often rely on public assistance programs —

forcing taxpayers to subsidize these illegal practices.

Source: "Sirking Underground: The Drowing Informal Economy in California Construction," Economic Roundtable, Ynome Ven Liu, Daniel Flaming, Patrick Burns-

## Washington and Alaska

Washington and Alaska have the highest minimum wages in this Region.

Even at the highest of these, a person trying to support a family of 4, would be living below poverty on their state's minimum wage if working a standard 40 hour work week. Low Wage Earners also get the fewest benefits with their jobs:

Only 30 percent of the lowest paid workers have access to paid sick leave.

## Income Security is a pay check:

Research suggests that, on average, families need an income equal to about two times the federal poverty threshold to meet their most basic needs.

# Minimum Income Thresholds:

In 2014, the cost of meeting basic needs for a family of four required about: \$85,800 per year in Boston; \$61,500 in Akron, Ohio; \$57,200 in Tulsa, Oklahoma. When a worker earns only a minimum wage (\$290 for a 40-hour week), shaving a mere half hour a day from the paycheck means a loss of more than \$1400 a year, including overtime premiums.

In July 2015, USA Today reported that there were a higher percentage of children living in poverty "today" than during the Great Depression. Child poverty is growing

## Free/Reduced Lunch Program Trend



The Basics – 5 Key Labor Standards Objectives for Contract Administrators

Apply (Davis Bacon) labor standards requirements properly

□ Learn how to support contractors

Monitor the performance of these contractors

Pursue probable violators: investigating evidence and drawing conclusions about ambiguous data.

Pursue debarment and other sanctions when serious violations occur.

## Web Sites

### Office of Labor Relations HUD <u>http://www.hud.gov/offices/olr/index.cfm</u>

#### US DOL Regulations

http://www.dol.gov/whd/govcontracts/dbra.htm

Excluded Parties List <u>http://sam.gov/</u>

Wage Decisions On Line

http://www.wdol.gov/

#### Labor Relations Desk Guides -

- <u>HUD Handbook 1344.1 Rev 2, Federal Labor Standards</u> <u>Requirements in Housing and Community Development</u> <u>Programs</u>
- <u>Revised: A Practical Guide for States, Indian Tribes and</u> <u>Local Agencies (09/2011)</u>
- Contractor's Guide to Prevailing Wage Requirements
- OLSE flash! bulletins available on-line

### Labor Relations Letters

<u>LR-09-01</u>	8/12/09	Davis-Bacon applicability to demolition work
<u>LR-06-03</u>	11/15/06	Incorporation of Federal labor standards provisions and prevailing wage decisions into bid specifications and contracts
<u>LR-06-02</u>	11/15/06	Custody, security and disposal of Federal labor standards compliance documents and investigative records
<u>LR-06-01</u>	06/05/06	Housing Finance Agency Risk-Sharing Program and Projects
<u>LR-04-02</u>	09/08/04	Inapplicability of certain Federal labor standards provisions to Public Housing Agencies, Indian Tribes, Tribally Designated Housing Entities, Indian Housing Authorities and the Department of Hawaiian Homelands
<u>LR-04-01</u>	10/26/06	Administration and enforcement of prevailing wage rates determined or adopted by HUD (Rev 1)
<u>LR-96-03</u>	12/02/96	Application of Department of Labor guidance concerning "projects of a similar character" (Rev 1)
<u>LR-96-02</u>	08/21/96	Application of Federal labor standards to HOME projects
<u>LR-96-01</u>	12/02/96	Labor standards compliance requirements for self-employed laborers and mechanics (aka <i>Working Subcontractors</i> ) (Rev 1)
<u>LR-95-01</u>	10/02/95	Contract Work Hours and Safety Standards Act (CWHSSA) Coverage threshold for overtime and health and safety provisions
<u>LR-93-01</u>	1/15/93	Determination of prevailing wage rates for construction work financed or eligible for financing under the Comprehensive Improvement Assistance Program (CIAP) or Comprehensive Grant Program (CGP)
<u>LR-92-02</u>	07/10/92	Submission requirements for §5.7 Labor Standards Enforcement Reports (Davis-Bacon and Related Acts)
<u>LR-92-01</u>	07/10/92	Applicability of Federal wage rate requirements to prison inmates engaged in HUD-assisted maintenance or construction work

## Laborers & Mechanics

Excludes timekeepers, inspectors, architects, engineers, and site security.

Excludes Bona fide executive, administrative, or professional employees as defined by the FLSA regulations.

On HUD projects excludes bona fide volunteers.

## Laborers & Mechanics

Includes workers whose duties are manual or physical in nature

Includes apprentices, trainees and helpers

Generally includes working foreman

Covers sole proprietor owner operators performing the work of a laborer or mechanic



## Site of the Work

 Physical place or places where the construction remains after work has been completed;

Includes fabrication plants, mobile factories, batch plants, borrow pits, headquarters, tool yards, etc dedicated exclusively to and located virtually adjacent to actual construction location;

## Excluded from site of work

Fabrication plants, batch plants, job headquarter, tool yards, etc., of a commercial supplier established by a supplier of materials

Before the opening of bids for a project and
 Are not located on the actual site of the work

Such facilities are not part of the site of work even where the operations are dedicated exclusively to the performance of the contract.

# Truck Drivers:

Covered if driving on the "site of the work"



NOT subject to prevailing wage if:

- only loading/unloading on the "site of the work"
- Not driving on the "site of the work"
- Driving between Davis-Bacon site and commercial facilities

#### **OWNER/OPERATORS:**

HUD follows DOL *non-enforcement policy* for Owner/Operators who own and drive their own trucks...review LR Letter 96-01, Sec. 5.

## What LCAs Need to Carry Out These Responsibilities

Specific Davis-Bacon Related Act (Statute) for the program involved.

- 1. D-B labor standards provisions
- 2. Determining whether D-B wage are applicable

#### HUD regulations: 24 CFR:

 Program Regulations contain further information about Davis-Bacon

http://www.access.gpo.gov/nara/cfr/cfr-table-search.html

#### **DOL Regulations 29 CFR Part**

- 1. 1 Procedures for Predetermination of wage rates under DBA
- 2. 3 Payment & Reporting of Wages on Federal Construction Contracts
- 3. 5 Labor Standards Provisions Applicable to Federal Construction Contracts

Davis-Bacon Wage Determinations Selecting DB Wage Decisions

## **Davis-Bacon Wage Decisions Basics**

- Is obtained from the DOL.gov website
- Must be incorporated in prime & sub-contracts
- Identifies work classifications, basic hourly wages, fringe benefits
- Must be posted at the job site
- 10 day grace period prior to bid opening

## WAGE DECISION "LOCK-IN"

#### Competitively Bid Projects:

- Lock-in at bid opening provided contract is awarded within 90 days
- Must update wage decision if contract is awarded more than 90 days after bid opening
- Modifications published less than 10 days before bid opening are not applicable if there is insufficient time to notify bidders

#### **Negotiated Contracts:**

 Lock-in at contract award date or construction start date, whichever occurs first.

## Selecting Applicable WDs Type of Construction – AAM 130

- RESIDENTIAL construction projects, for Davis-Bacon purposes, include construction, alteration, or repair of single family houses, townhouses, and apartment buildings of no more than four (4) stories in height.
- BUILDING construction is generally the construction, rehabilitation and repair of sheltered enclosures with walk-in access for the purpose of housing persons, machinery, equipment or supplies (includes installation of utilities and equipment, both above and below grade).
- HIGHWAY projects include construction, alteration or repair of roads, streets, highways, runways, taxiways, alleys, trails, paths, parking areas, and similar projects not incidental to building or heavy construction.
- HEAVY is not a homogeneous classification. Because of this catch-all nature, projects within the heavy classification may sometimes be distinguished on the basis of their particular project characteristics and separate schedules issued. Example: sewer & water line projects.

# Selecting Applicable WDs Type of Construction – AAM 131

- Some construction items in a project may fall into a different type of construction –
  - Incidental to the principal type of construction,

#### <u>or</u>

• Requiring a separate wage schedule.
Selecting Applicable WDs Type of Construction – AAM 131 All Agency Memoranda (AAM)

Multiple wage schedules may apply to different types of construction on a project:

- If construction items of a separate type of construction are:
  - 20% or more of total project cost; or
  - Will cost <u>\$1,000,000 or more</u>.

# AAMs Nos. 130 & 131

- AAM No. 130 addresses "Application Of The Standard Of Comparison 'Projects Of A Character Similar' Under The Davis-Bacon And Related Acts."
- AAM No. 131 provides "Clarification of All Agency Memorandum No. 130."
- AAM Nos. 130 & 131 are available at: http://www.dol.gov/whd/programs/dbra/docs/memo-131.pdf.

Review LR Letter 96-03

# **RESIDENTIAL** Wage Decision

- Single family houses, townhouses
- Apartment buildings 4 stories or less



# BUILDING Wage Decision

- Sheltered enclosures for the purpose of housing persons, machinery, equipment, etc.
- Apartment buildings greater than 4 stories
- Commercial buildings





# HIGHWAY Wage Decision

- Roads
- Highways
- Sidewalks
- Parking areas



 Other paving work not incidental to other construction



- Projects which cannot be classified as Building, Residential, or Highway
- Dredging
- Water & sewer lines
- Parks and playgrounds
- Flood control



# Selecting Wage Decision

- Mixed Development Types:
- Convention Center with adjacent hotel
- Hotel/Arena
- Road/Sewer

Contract needs to be unambiguous, ar language that is understood and enforceable

Prime must track time for each wage decision

# More Complexity in projects with multiple wage decisions

- Ambiguity can lead to disputes
- Special consideration to avoiding ambiguity so that clear and enforceable requirements.
- Administrator and Prime Contractor must be able to track time for work occurring on each wage decision

### Obtaining Wage Decisions On-line: <u>www.wdol.gov</u>

🔁 Wa	age Determinations Online	<ul> <li>Microsoft Internet Expl</li> </ul>	lorer		5	D
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	Wage Determination	s UnLine.gov				
	Providing public access to federal wage determ	inations and related information.				
	WDOL.gov is part of the Integrated Acquisition Environment, one of the E-Government initiatives in the President's Management Agenda. It is a collaborative effort of the Office of Management and Budget, Department of Labor, Department of Defense, General					
	Services Administration, Department of Ene	rgy, and Department of Commerce.	of Labor, Department of Defense, General			
	HOME		User Guide 📔 Help	1		
	Service Contract Act	Davis-Bacon Act	Related Information			
	Selecting SCA WDs	Selecting DBA WDs	• Agency Labor Advisors			
	• e98	<ul> <li>Archived WDs</li> </ul>	<ul> <li>Library</li> </ul>			
	<ul> <li>Archived WDs</li> </ul>	• WDs due to be revised	<ul> <li>DOL Wage and Hour</li> </ul>			
	• WDs due to be revised		Website			
	Welcome to the Wag	e Determinations		-		
	-	e Determinations	News and Updates			
	OnLine Program!		» NOTICE: New Health &			
	This website provides a single location for federal contracting officers to use in obtaining appropriate		Welfare Fringe Benefit Rates!			
			» Updated All Agency Memorandum (AAM)#197 (PDF			
	Service Contract Act (SCA) a	nd Davis-Bacon Act (DBA)	Document):			
	wage determinations (WDs) fo		Subject: SCA Health and Welfare			
	action. The website is availab		Fringe Benefit Changes.			
ē			Internet			l

# WDs Due to be Revised



Service Contract Act	Davis-Bacon Act	Related Information		
Selecting SCA WDs	Selecting DBA WDs	Agency Labor Advisors		
• e98	Archived WDs	• Library		
* Archived WDs	• WDs due to be revised	DOL Wage and Hour Website		
WDs due to be revised	Rollover Crosswalk NEW!			
PACT (Price Adjustment Calculation Tool) NEW!				
CAUTION: Users should note that the only WDs applicable to a particular solicitation or contract are those that have been incorporated by the contracting officer in that contract action.				
Selecting DBA Wage Decisions				
(Enter WD number in the following format: two letter abbeviation for the state and the number of the WD. For example, VA3, NOT VA030003 or MD150 NOT MD030150.) Search				
OR		Browse by state/territory.		
By Selection criteria beginning with: State: IDAHO V		View the latest modifications and additions to the Davis-Bacon Database.		
County: Ada V		View the modifications or additions to Davis-Bacon Wage Determinations due to be issued and published on WDOL.gov.		
Construction Type: RESIDENTIAL V (Types of Construction Under DBA)		View Archived Wage Determinations		
WD Number: DI V				
Search				
Back				

Here is the search screen. Note that we've selected *Idaho* for *State*, *Ada* for *County* and *Residential* for *Construction Type*. When you've completed your selection, click *Search* (and go to the next slide)

#### STATE/COUNTY GWD INDEX 06/22/18 ID0

#### STATE OF IDAHO

#### NO MODIFICATIONS DURING PERIOD ENDING

#### June 22, 2018

#### ID GENERAL DECISION COUNTY INDEX - PUBLICATION DATE: 01/05/18

County	Building	Heavy	Highway	Resident
Ada:				
				<u>R-ID1</u>
	BLD-ID25			
		<u>HVY-ID71</u>		
			HWY-ID90	
Adams:				
				<u>R-ID2</u>
	BLD-ID20			
		HVY-ID36		
			HWY-ID86	
Bannock:				
				<u>R-ID5</u>
	BLD-ID35			
		<u>HVY-ID72</u>		
			HWY-ID91	
Bear Lake:				
				<u>R-ID5</u>
	BLD-ID21			
		HVY-ID37		

State: Idaho Construction Type: Residential
Counties: Ada, Boise, Canyon, Elmore, Gem, Owyhee, Payette and Washington Counties in Idaho.
* SUID1983-001 11/01/1983
Rates Fringes
CARPENTER
CEMENT MASON/CONCRETE FINISHER <u>\$ 7.81</u>
ELECTRICIAN
Insulation Installer
IRONWORKER
LABORER
PAINTER
PLASTERER
PLUMBER\$ 10.82
ROOFER, Including Built Up, Composition and Single Ply Roofs\$ <u>8.00</u>
Sheet metal worker
TRUCK DRIVER
WELDERS - Receive rate prescribed for craft performing operation to which welding is incidental.

General Decision Number: ID180025 05/11/ <u>2018 ID</u> 25			
Superseded General Decision Number: ID20170025			
State: Idaho			
Construction Type: Building			
County: Ada County in Idaho.			
BUILDING CONSTRUCTION PROJECTS (does not include single family homes or apartments up to and including 4 stories).			
Modification Number Publication Date 3 05/11/2018			
BRID0003-002 06/01/2017			
Rates Fringes			
BRICKLAYER			
ELEC0291-001 01/01/2018			
Rates Fringes			
ELECTRICIAN			
ELEV0038-001 01/01/2018			
Rates Fringes			
ELEVATOR MECHANIC\$ 42.74 32.645			
IRON0732-002 06/01/2017			

General Decision Number: AK170004 01/06/2017 AK4

Superseded General Decision Number: AK20160004

State: Alaska

Construction Type: Residential

County: Anchorage County in Alaska. Area II Anchorage

Modification Number Publication Date 0 01/06/2017

SUAK1999-007 05/14/1998

Here is the wage determination we've requested.

Note the decision number, effective date. Confirm we have the correct state, county and construction type.

Note also the publication dates are displayed.



COUNTY(ies): KNOX



a. SEVEN PAID HOLIDAYS: New Year's Day; Memorial Day; Independence Day; Labor Day; Thanksgiving Day; Friday after Thanksgiving Day; Christmas Day., Vacation Pay Credit: Employer contributes 8% of the basic hourly rate for employees with 5 years or more of service, or 6% of the basic hourly rate for employees with 6 months to 5 years of service.

#### Interpreting "General" WDs Body of WD **Union Identifier – example:** "ELEV0101A 10/15/2006" indicates: ELEV: International Union – Elevator Constructors Local union number 101: Internal processing number **A**: Date collectively bargained rate 10/15/2006: was bargained to take effect

# Interpreting "General" WDs Body of WD

#### SU (Non-Union) Identifier – Example:

"SUAK1999-007 05/14/1998"

SU:	<b>SU</b> rvey – Basis of Rate(s)
AK:	Alaska
1999:	Date of Survey
007:	Internal numbering
5/14/1998:	Date submitted for publicatior

Note: SU non-union rates - remain unchanged until new survey

# **Prevailing Wage**

#### Wage and Fringe Benefit Example

Basic Hourly Rate:	\$10.00
Fringe Benefit:	<u>\$1.00</u>
Total Prevailing Rate:	\$11.00

The contractor may comply by paying:
 \$11.00 in cash wages
 \$10.00 plus \$1.00 in fringe benefits
 \$9.00 plus \$2.00 in fringe benefits

### **Prevailing Wage**

Prevailing wage" is made up of two interchangeable components:

Basic hourly wage

Fringe benefits

Prevailing wages may be satisfied by:

Paying both in cash

Contributing payments to a bona fide plan

Any combination of the two

### **Fringe Benefits**

#### Most common examples of Fringe Benefits





Health Ins.



Life Ins.

"Unfunded" Plans







Sick Leave

Holiday Pay

Vacation Pay

# FEDERAL LABOR STANDARDS ADMINISTRATION

Determine Davis Bacon Applicability Prepare Bid/Contract Documents

- Wage Decision
- Federal Labor Standards
- **Verify Contractor Eligibility**
- Excluded Parties List Check

**Pre-Construction Activity** 

**Additional Classification** 

# Reorganization Plan No. 14 of 1950 (DOL)

- Contracting agencies have day to day enforcement responsibility for:
  - Contract Stipulations
  - Wage Determinations
  - WH-1321 Poster
  - Reviewing certified payrolls
  - Employee interviews and investigations
  - Forwarding refusal-to-pay and/or debarment consideration cases to WHD for appropriate action
  - Enforcement reports

Construction Contract Provisions CBDG Program:

Each contract subject to DB must incorporate:

1. Current wage decision (<u>www.wdol.gov</u>)

2. Contract provisions: **HUD - 4010** 

Contract Provisions (Public & Indian Housing) For Construction:

Each contract subject to DB must incorporate:1. Current wage decision (<u>www.wdol.gov</u>)

2. Contract provisions:

HUD 5370 –Contract greater than \$100,000 HUD 5370 EZ –Greater \$2000 but less than \$100,000 Contract Provisions (continued – Public & Indian Housing) Non-Construction (Maintenance/Deferred Maintenance):

Each contract must incorporate:

- 1. Current wage decision
- 2. Contract provisions:



HUD 5370 - C - General Conditions for Non-construction Contracts

- HUD-5370-C has 2 Sections. These Sections must be inserted into non-construction contracts as described below:
- 1) Non-construction contracts (without maintenance) greater than \$100,000 use Section I;
- 2) Maintenance contracts (including nonroutine maintenance as defined at 24 CFR 968.105) greater than \$2,000 but not more than \$100,000 use Section II; and
- 3) Maintenance contracts (including nonroutine maintenance), greater than \$100,000 – use Sections I and II.

#### LCA Responsibilities for Davis Bacon Labor Standards

**Monitoring/Enforcement** 

- Confirm the specific labor standards provisions applicable to project
- Ensure applicable wage determination

Weekly Payroll Receipt for DB

**Conduct Interviews** 

Interview and Payroll Comparisons

Communication to Contractor

**5.7 Enforcement Reports** 

### **Determine Coverage**

- Davis-Bacon \$2000 Threshold
- Demolition (<u>Refer to LR Policy Letter 2009-01</u>)
- HUD Program Thresholds
- □ Tribally Determined Rates
- Character of Construction Issues <u>Memorandum #130 and #131</u>

Maintenance or Construction (Refer to LR Policy Letter 93-01)

# **Contract Requirements**

Each contract must incorporate:

1. Current classifications and wage rates (www.wdol.gov)

Lock In Wage Effective Dates

2. Labor Standards Clauses

CDBG/ HOME Projects: <u>HUD 4010</u>

□ HUD Insured: <u>HUD 2554</u>

Housing Authorities: HUD 5370 or (Section I or Section II) HUD 5370 EZ

### Additional Classifications Early Detections

- Review wage decision for missing classifications
- Discuss with contractors early
- Submit requests early, but after contract award
- HUD will respond in writing
- Post new classification & rate
- Make restitution payment if necessary



# **Contractor Eligibility**

#### Verify prime contractor eligibility using GSA's Debarment List

- Place printed record in contract file
- On-line access at:
  <u>http://sam.gov/</u>



### I. Pre-Construction Phase

- Determine Coverage
- Bid & Contract Documents
  - Federal Labor Standards Clauses
  - □ Wage Decision
- Confirm Eligibility Excluded Parties List Check
- Pre-Construction Conference
- Additional Classification

### **Contractor Responsibilities**

#### PRIME CONTRACTOR:

- Incorporate labor clauses and correct wage determinations in all subcontracts
- Review all payrolls
- Submit all payrolls timely
- Request all additional classifications
- General compliance of employees
- Post wage rates, additional classifications and Davis-Bacon Poster

#### SUBCONTRACTORS (Including Lower Tier):

- Submit weekly payrolls to Prime
- Request additional classifications through Prime
- General compliance of employees



# SUB-CONTRACTORS

- Prepare & submit certified weekly payrolls to Prime
- Instruct sub-tier or sub-contractors of responsibilities
- Request additional classifications from Prime
- Ensure interviewer access to employees on-site

### Labor Standards Contract Clauses

# ■ The Standards are in accordance with 29 CFR Parts 1, 3, and 5.

- Minimum wages
- Withholding
- Maintaining basic payroll records
- Submission of certified payroll records
- Apprentices
- Trainees

- Subcontractors
- Contract termination and debarment
- Rulings and interpretations
- Disputes
- Certification of eligibility
#### Labor Standards - Records to be Kept

- Copy of executed contract
- Bid opening / contract award dates
- Verification of contractor eligibility
- Wage decision/additional classifications
- Construction start date
- Certified payrolls
- Apprentice registrations
- Employee interviews & HUD-11s
- Documentation of enforcement
- Preserved no less than three years



Labor Standards - Records to be Kept

- Employee Personal Information (not on payrolls)
- Verification of fringe benefits or voluntary withholding



**Preconstruction Conference** 

HUD or its LCA's use these conferences to:

Confirm correct wage decision

Explain key labor standards contract provisions

Supply Contractor Guide & forms

Address additional classifications

Obtain subcontractors list

Pre-Construction Worksheet

### **Apprentices** and **Trainees**

- Permitted to be paid less than the journeyman rate when:
  - Individually registered in approved apprenticeship or trainee plan.
  - The ratio of apprentices/trainees to journeyman on the job site meets the allowable ratio specified in the approved plan.
  - Paid a percentage of the basic hourly rate required and/or fringe benefits specified in the approved plan.
  - Fringe benefits are paid in accordance with the approved plan.

## Additional Wage Classifications

also known as "conformances" How do I know if a conformance is needed for my project?

Step 1: Look at the project description, plans and specifications that itemizes each phase of the work —excavation, foundation, framing, flooring, dry walling, glazing, painting, roofing, electrical, plumbing.

Step 2: Obtain project wage decision.

Step 3: Save and visually scan the wage determination to make certain that there are published wage rates for all of the crafts you'll need listed in step 1. If there are missing crafts, you'll probably need to work with your contractor to get conformances for the classifications that aren't on the wage decision.

In the next several slides, we're going to discuss the process for obtaining additional classifications.

## Crafts/Mechanics

#### SUAK1999-007 05/14/1998

	Rates	Fringes
Carpenter (excluding drywall hanging and batt and blown insulation)	\$ 15.85	
Cement Mason (including cement finishing)	\$ 21.30	
Drywall Hanger	\$ 10.00	
Electrician	\$ 22.99	
Glazier	\$ 17.50	
Painter	\$ 12.29	
Pipefitter HVAC Piping Only	\$ 18.50	
Plumber/Pipefitter	\$ 20.40	.87
Roofer (excluding shakes/ <u>shingles)</u>	\$ 13.13	
Sheet Metal Worker (including HVAC <u>Duct)</u>	\$ 23.	

Drywall Taper
Soft Floor Layer
Tile Setter
Iron Worker
Stone Mason

## Laborer Groups

Fence Erector (including
wood and chain link).....\$ 15.70
Installer
Batt & Blown Insulation....\$ 16.00
Laborer
Excavation....\$ 9.00
General (excluding
fence erecting and batt
and blown insulation).....\$ 10.84
Hod Carrier/Mason
Tenders.....\$ 14.24
Urethaine Sprayer....\$ 19.00

- Asphalt Raker
- Landscape Laborer
- Grade Checker

## **Power Equipment Operators**

Backhoe\$	19.05
Excavator\$	20.50

- Concrete Pump Operator
- Skid Steer Operator
- Orane
- Pile Driver
- Loader
- Compactor

### Additional Work Classifications

Prime contractor submits requests to add the missing classifications

On company letterhead

List the classifications requested

State the BHR & FR for each classification

Spell out tasks if not clear

#### **Additional Work Classifications**

**DOL** approves if:

Classification is used by the industry in the area

Work is not already performed by another classification on the wage decision.

□ Wage "fits" other wage decision rates

## Crafts/Mechanics

#### SUAK1999-007 05/14/1998

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Sheet Metal Worker (including HVAC <u>Duct)</u>	\$ 23.	

Drywall Taper
Soft Floor Layer
Tile Setter
Iron Worker
Stone Mason

#### AAM 213: Method for Approving Conformances Mechanics/Crafts

23.00

22.99

21.30

20.40

18.50 mean (5) (5)

17.50 mean minus one <- If DOL follows memo they probably will not approve craft classifications less than this rate.

15.85

13.13

12.29

10.00

### Add Class Form Example



#### June 10, 2016

Re: The Concord, Jackson County, Medford, Oregon Additional Wage Classification – Glazier

Dear Ms. Miranda,

We are sceking an additional wage classification for a Glazier in Jackson County, Oregon. We are requesting a new classification for the trade of Glazier at \$24.65/hour with \$11.64 in fringe benefits.

- The work to be performed by the classification requested is not performed by a classification in the wage determination, and;
- 2. The classification is utilized in the area by the construction industry, and ;
- The proposed wage rate, including any bona fide fringe benefits, bears a reasonable relationship to the wage rates contained in the wage determination.
- The interested parties, including the employees or their authorized representatives agree with the classification(s) and proposed wage rate(s) and fringe rate(s).
- 5. The request does not involve wage rates for apprentices or trainees.

The subcontractor originating this request to utilize additional classification is:

River City Glass 2001 Foothill Blvd #E-1 Grants Pass, OR 97526

Thank you,

Jhomas Walker Adroit Construction Co., Inc. 185 Mistletoe Rd Ashland, OR 97520 541-482-4098 tom@adroitbuilt.com

ADROIT CONSTRUCTION Co., Inc. P.O. Box 609, Ashland, Oregon 97520 • 541-482-4098 • Fax: 541-482-4218 OREGON NO. 44384, CALIFORNIA NO. 454960B



- Provide a <u>SIGNED</u> letter from the contractor requesting trade and rate of pay by fax, mail, or E-mail (E-mail is preferred).
- E-mail the HUD 4230A, Contractor's Request Letter, and the Wage Decision to your Labor Relations Specialist.

### Add Class Form Example

U.S. DEPARTMENT OF HOUSING AND URBA REPORT OF ADDITIONAL CLASSIFICATION		HUD FORM 4230A				
		(Exp. 00/30/2005)				
<ol> <li>FROM (www.wad address of requesting agency)</li> <li>S. Department of Housing &amp; Urban Development Oregon State Office 400 SW Sixth Ave., Suile 700</li> </ol>	2. PROJECT NAME AND N XYZ Project	UNNEER				
Portland, OR 97204-1632						
Attention: William K. Torvard	3. LOCATION OF PROJECT (City, County and State) Portland, Multhomah County, Oregon					
4. BRIEF DESCRIPTION OF PROJECT	5. CHARACTER OF CONST	RUCTION				
New Construction Mult-Family		idential her (specify)				
6. WAGE DECISION NO. (include modification number; if any)		7. WAGE DECISION EFFECTIVE DATE 04/7/06				
OR030007 Mod 28 4/7/06 Wage Declarupor X COPY ATTACHED						
8. WORK CLASSIFICATION(S)	HO BASIC WAGE	IRLY WAGE RATES FRINGE BENEFIT(S) (if any)				
Roofer	\$15.00	\$0				
5. PRME CONTRACTOR (name, address) ABC Confractur	10. SUHCONTRACTORÆM	PLOYER, IF APPLICABLE (name, address)				
Check All That Apply: x The work to be performed by the additional classification( X The proposed classification is utilized in the area by the c The proposed wage rate(s), including any bona fide fringe the wage decision. X The interested paties, including the employees or their ar X Supporting documentation attached, including applicable Check One:	onstruction industry. • benefits, bears a reasonable n uthorized representatives, agree	elationship to the wage rates contained in				
x Approved, meets all criteria. DOL confirmation r	equested.					
One or more classifications fail to meet all criteri	ia as explained in agency n	eterral. DOL decision requested.				
		FOR HUD USE ONLY LR2000:				
Agency Representative (Typed name and signature)	Date	Log in:				
	Phone Number	Logouit				
		HUD-423DA (8-03) PREVIOUS EDITION IS OBSOLETE				

Provide a <u>SIGNED</u> letter from the contractor requesting trade and rate of pay by fax, mail, or E-mail (E-mail is preferred).

 E-mail the HUD 4230A, Request Letter, and Wage Decision to your Labor Relations Specialist.

## **II.** Construction Phase

- □ Monitor performance
- **Provide technical assistance**
- **Complete routine project reviews**
- **Request supplemental payroll records as needed**
- □ If warranted, conduct investigations
- **Certified Payroll Review**
- **Check Interview Data**
- **Examine Inspector Trip Reports**

Compare Documents
 Identify willful violations & other discrepancies

#### **On-site Project Inspections**

Project inspectors regularly visit the construction site to ensure:

- □ The correct wage determination, <u>notice to employees</u>, and any additional classifications are posted by the contractor at the site.
- Employees are paid correctly by conducting employee interviews as follows:
  - Interviewers identify themselves
  - Confirm with identification
  - **Explain the project is being assisted with Federal funds**
  - **Explain the purpose of the interview**
  - Advise the employee that the prevailing wages applicable and where are posted

# CERTIFIED PAYROLLS



#### U.S. Department of Labor

Wage and Hour Division

#### PAYROLL (For Contractor's Optional Use; See Instructions at www.dol.gov/whd/forms/wh347instr.htm)

Persons are not required to respond to the collection of information unless it displays a currently valid OMB control number

NAME OF CONTRACTOR OR SUBCONTR	ACTOR	]							ADDRE	SS								1235-000 02/28/2010
PAYROLL NO. FOR WEEK ENDING					PROJE	PROJECT AND LOCATION PROJECT OR CONTRACT NO.												
(1)	(2) SNOT		(3) (4) DAY AND DATE		(5)	(6)	(7)			DEI	(8) DUCTIONS			(9) NET				
NAME AND INDIVIDUAL IDENTIFYING NUMBER (e.g., LAST FOUR DIGITS OF SOCIAL SECURITY NUMBER) OF WORKER	NO. OF VATTHHOLDING EXEMPTIONS	WORK CLASSIFICATION	0.10	но	URSW	ORKED	DEACH	H DAY	TOTAL	RATE OF PAY	GROSS AMOUNT EARNED	FICA	WITH- HOLDING TAX			OTHER	TOTAL DEDUCTIONS	WAGES PAID FOR WEEK
			o s			-												
			o s			-												
			o		-	+												
			o s			-												
			o s		-	-												
			o s			-												
			o s			-												
			o s		+	-												
While completion of Form WH-347 is optional, it is mand: (40 U.S.C. § 3145) contractors and subcontractors perfo 29 C.F.R. § 5.5(a)(3)(ii) require contractors to submit we or mechanic has been paid not less than the proper Davi	rming work ekly a copy	on Federally financed or of all payrolls to the Fede	assiste ral age	d const ncy con	ruction	contract g for or t	ts to "fi financir	urnish we	ekly a state nstruction p	ement with respe project, accompa	ct to the wages pa nied by a signed "	aid each em Statement o	loyee during t f Compliance"	he precedin indicating th	g week." U.S. at the payrolls	Department of are correct and	Labor (DOL) reg i complete and the	ulations at at each labor
We estimate that is will take an average of 55 minutes to any comments regarding these estimates or any other as Washington, D.C. 20210					g instru	ctions,	searchi		ng data sou									e

Certified Payroll (Any format is acceptable so long as it contains all of the information that is requested on the WH-347

### **Payroll Format**

Certified Payroll (Any format is acceptable so long as it contains all of the information on the <u>WH-347</u>

SSNs Not Required on this form. (maintained by employer)

Protect Confidential Data: <u>HUD Privacy LR Letter</u>

Date		(b) WHEF
I,(Name of Signatory Party)	(Title)	
do hereby state:	(1.0.0)	
(1) That I pay or supervise the payment of the pers	ons employed by	(c) EXCE
(Contractor or Subcont	ractor) on the	
······		
(Building or Work)	; that during the payroll period commencing on the	
	ng theday of,	
all persons employed on said project have been paid the		
been or will be made either directly or indirectly to or on		
(Contractor or Subco	from the full	
weekly wages earned by any person and that no deduc		
from the full wages earned by any person, other than pe	rmissible deductions as defined in Regulations, Part	
3 (29 C.F.R. Subtitle A), issued by the Secretary of Labo 63 Stat. 108, 72 Stat. 967; 76 Stat. 357; 40 U.S.C. § 314		
63 Stat. 108, 72 Stat. 967; 76 Stat. 357; 40 U.S.C. § 314	is), and described below:	
I		
		REMARKS:
(2) That any payrolls otherwise under this contract	required to be submitted for the above period are	
correct and complete; that the wage rates for laborers o	r mechanics contained therein are not less than the	
applicable wage rates contained in any wage determinat set forth therein for each laborer or mechanic conform w	ion incorporated into the contract; that the classifications	
(3) That any apprentices employed in the above per program registered with a State apprenticeship agency r	iod are duly registered in a bona fide apprenticeship	
Training, United States Department of Labor, or if no suc		
with the Bureau of Apprenticeship and Training, United S	States Department of Labor.	
(4) That		
	O APPROVED PLANS, FUNDS, OR PROGRAMS	NAME AND TITLE
In addition to the basis bourt- we	es rates poid to cook laborer or moshapic listed in	
	ge rates paid to each laborer or mechanic listed in syments of fringe benefits as listed in the contract	THE WILLFUL F
have been or will be made to app	ropriate programs for the benefit of such employees.	SUBCONTRACTO

except as noted in section 4(c) below.

#### RE FRINGE BENEFITS ARE PAID IN CASH

 Each laborer or mechanic listed in the above referenced payroll has been paid, as indicated on the payroll, an amount not less than the sum of the applicable basic hourly wage rate plus the amount of the required fringe benefits as listed in the contract, except as noted in section 4(c) below.

#### PTIONS

EXCEPTION (CRAFT)	EXPLANATION				
REMARKS:					
NAME AND TITLE	SIGNATURE				
THE WILLFUL FALSIFICATION OF ANY OF THE ABOVE STATEMENTS MAY SUBJECT THE CONTRACTOR OR SUBCONTRACTOR TO CIVIL OR CRIMINAL PROSECUTION. SEE SECTION 1001 OF TITLE 18 AND SECTION 231 OF TITLE 31 OF THE UNITED STATES CODE.					

Compliance statement (w/ original signature of corporate official, such as President, Treasurer or Payroll Administrator or letter of delegation from an authorized principal (WH-347)

#### **Project & Contractor Information**

- Contractor/sub-contractor name
- Business address
- Project name & number
- Week ending date
- Day & date for each day in the workweek
- Numbered Payrolls
- Name/SSN (Last 4 digits)
- Work Classifications
- Split Classifications
- Rate of Pay

- Deductions
- Fringe Benefits Check box (a),
   (b) or (c)

- "No Work" payrolls optional but all weeks must be accounted
- Payrolls must be complete & legible
- Prime contractor reviews payrolls and submits to LCA
- Payroll retention = three years
- Payrolls due weekly
- Identify first and final payroll

(Name of Signatory Party)	(Title)
o hereby state:	
(1) That I pay or supervise the payment of the	persons employed by
	on the
(Contractor or Sub	contractor)
	; that during the payroll period commencing on the
(Building or Work)	
	ending the day of
persons employed on said project have been paid en or will be made either directly or indirectly to or	d the full weekly wages earned, that no rebates have
en or will be made either directly or indirectly to or	
	from the full
(Contractor or Su	bcontractor)
	n permissible deductions as defined in Regulations, Part Labor under the Copeland Act, as amended (48 Stat. 948, 3145), and described below:
	Labor under the Copeland Act, as amended (48 Stat. 948,
	Labor under the Copeland Act, as amended (48 Stat. 948,
	Labor under the Copeland Act, as amended (48 Stat. 948,
Stat. 108, 72 Stat. 967; 76 Stat. 357; 40 U.S.C. § (2) That any payrolls otherwise under this cont rrect and complete; that the wage rates for labore plicable wage rates contained in any wage determ	Labor under the Copeland Act, as amended (48 Stat. 948, j 3145), and described below:  Interpret the second state of the seco
(2) That any payrolls otherwise under this contrect and complete; that the wage rates for labore plicable wage rates contained in any wage determ t forth therein for each laborer or mechanic confor (3) That any apprentices employed in the above ogram registered with a State apprenticeship ager aning. United States Department of Labor, or if no	Labor under the Copeland Act, as amended (48 Stat. 948, 3145), and described below: Itract required to be submitted for the above period are are or mechanics contained therein are not less than the ination incorporated into the contract; that the classifications m with the work he performed. period are duly registered in a bona fide apprenticeship nory recognized by the Bureau of Apprenticeship and o such recognized by the Bureau of Apprenticeship and o such recognized by the Bureau of Apprenticeship and o such recognized agency exists in a State, are registered
<ul> <li>(2) That any payrolls otherwise under this control of the second s</li></ul>	Labor under the Copeland Act, as amended (48 Stat. 948, 3145), and described below: Itract required to be submitted for the above period are are or mechanics contained therein are not less than the ination incorporated into the contract; that the classifications m with the work he performed. period are duly registered in a bona fide apprenticeship nory recognized by the Bureau of Apprenticeship and o such recognized by the Bureau of Apprenticeship and o such recognized by the Bureau of Apprenticeship and o such recognized agency exists in a State, are registered
<ul> <li>(2) That any payrolls otherwise under this control of the second s</li></ul>	Labor under the Copeland Act, as amended (48 Stat. 948, 3145), and described below:
<ul> <li>(2) That any payrolls otherwise under this contorect and complete; that the wage rates for labore opplicable wage rates contained in any wage determ at forth therein for each laborer or mechanic confor (3) That any apprentices employed in the above rogram registered with a State apprenticeship age raining, United States Department of Labor, or if no tith the Bureau of Apprenticeship and Training, Unit (4) That:</li> <li>(a) WHERE FRINGE BENEFITS ARE PAI</li> </ul>	Labor under the Copeland Act, as amended (48 Stat. 948, 3145), and described below:

except as noted in section 4(c) below.

 
 NAME AND TITLE
 SIGNATURE

 THE WILLFUL FALSIFICATION OF ANY OF THE ABOVE STATEMENTS MAY SUBJECT THE CONTRACTOR OR SUBCONTRACTOR TO CIVIL OR ORIMINAL PROSECUTION. SEE SECTION 1001 OF TITLE 18 AND SECTION 231 OF TITLE 31 OF THE UNITED STATES CODE.

 Compliance statement (w/ original signature of corporate official, such as President, Treasurer or Payroll Administrator or letter of delegation from an authorized principal (WH-347)

(b) WHERE FRINGE BENEFITS ARE PAID IN CASH

Each laborer or mechanic listed in the above referenced payroll has been paid, as indicated on the payroll, an amount not less than the sum of the applicable basic hourly wage rate plus the amount of the required fringe benefits as listed in the contract, except as noted in section 4(c) below.

EXPLANATION

EXCEPTIONS EXCEPTION (CRAFT)

REMARKS:

### **Permissible Deductions**

Social security or federal or state income tax withholding.

Bona fide prepayment of wages.

Court ordered payments.

Reasonable cost" of board, lodging or other facilities meeting the requirements of section 3(m) of FLSA.

Safety equipment - if not prohibited by FLSA or required by law for employer to furnish

# Piece Work

Convert to hourly wage rate

- Total weekly wages ÷ hours worked
   = effective hourly wage rate
- It is important that contractors keep good records of hours worked

# Overtime

- For all hours worked over 40 per week
- Paid at 1½ times the regular rate of basic pay plus the straight-time rate of fringe benefits
- Applies to hours worked on covered project

## Record Keeping: FACT SHEET #21

- Employee name, address ssn
- Work classification
- Hourly rates of wages paid
- Daily & weekly hours worked
- Gross wages, deductions & actual net paid.
- Records must be maintained no less than 3 years following completion of work.

#### **Reviews of Certified Payrolls**

# **Typical Errors**

- Missing documentation for Apprentices and Trainees
- Misclassification of workers
- Copy or fax Statement of Compliance
- Frequent computation errors
- Inadequate payroll information
- Incomplete payrolls
- Other deductions not identified
- Overtime violations
- Unauthorized signature on Statement of Compliance
- Wage rate errors
- Fringe Benefits not paid

## What We Look For

- Are the apprenticeship records on file to support the registration and ratio for apprentices reported on the payrolls?
- Is statement of compliance fringe box A or B checked?
- Does the statement of compliance include all the required language?
- Is the statement of compliance signed by a principal or designee of the firm with an original signature?

Employee Interviews:Do they match the payrolls?

Are there indications of misclassification?

Piece rate or unpaid overtime indicated?

Unidentified employers with no payrolls?

Kickbacks?

#### **Project Reviews**

Communicate problems to contractor via:

Informal email, telephone corrections

Routine project reviews

Notice of Back Wage Due

## Investigations

- Falsification indicators trigger investigations
  - Ratios of laborers to mechanics
  - Too few or irregular hours
  - Discrepancies in wage computations
  - Extraordinary deductions
  - Interviews indicate substantial violations
  - Credible complaints of falsification
  - Complaint Intake Form (Form 4731)
  - Questionnaire (Form 4730)

## Investigations

Issaquah firm to pay \$550K to workers in over Issaquah firm to workers in over Issaquah firm to pay \$550K to workers in over Issaquah firm to workers in over Issa	· · · · · · · · · · · · · · · · · · ·				
		ah-firm-to-pay-550k-to-workers-in-			☆ 🎞 💁 🗉
AppFolio Property TechCrunch -	The la <b>bb</b> Boing Boing BF	BuzzFeed 🔽 Flipboard 🔣 The Daily Beast	🖄 wired.com 🛛 🐴 HUD Email Log in 📄 gdgt  G	BGR   Mobile and te 🗖 Mashable 🗰 Meetings.io 🙀 OneBusAway 🛄 outgrow.me	» 📋 Other bookmark
	Menu	The Seattle Times	Business	My Account 🔻   Subscribe 🔎	
		BOEING & AEROSPAC	E MICROSOFT TECHNOLOGY ECON	NOMY REAL ESTATE	
		BOEING & AEROOF AO			
	Business				
	Issa	augh firm to n	av \$550K to wor	kers in overtime	
		quan min to p	uy \$330K to Wol	keis movertime	
	suit				
	Originally pu	ıblished February 20, 2014 at 5:39 pm   L	lpdated February 20, 2014 at 7:46 pm		
			,, _,, _		
		By Amy Martinez			
		· · · · · · · · · · · · · · · · · · ·	in Issaquah has agreed to pay \$550, lawsuit alleging it shortchanged nea		
		overtime wages over		arry 400 workers on	
		Ū.			
			it said Thursday that Summit Drywal nother \$275,000 in damages to work		
			l overtime compensation from Octobe		
		2013.			
		About 380 current a	nd former employees will receive mo	ney from the	
			as made final by a consent judgment		
		court in Seattle.			
		Investigators found	that drywall hangers and tapers were	a naid on a "niece-	
			not compensated for all the hours th		
			traveling between job sites and tran		
		"In this region, long	hours and low wages are prevalent	Most Read Stories	
		· · ·	try," Janet Herold, the department's	most Read Stories	
			San Francisco, said in a statement.	Residents return to 'war zone' in	
		"This consent decree	e sends the unambiguous message	wake of Wenatchee wildfire	
		_	will not permit the underpayment of		
		workers' wages in pi	ece-rate schemes."	2 by falling drone during Seattle's Pride parade	

## **On-Site Interviews**

Use on-site interviews to:

- Validate / test payroll data
- Develop complaints
- Target interviews to substantiate suspected violations

HUD-11 available at www.hudclips.org



#### Investigations

Follow DOL investigations steps including employer conferences, notice of violations, withholding and appeal rights.

□ Test indicators by seeking verification by:

Supplementing interviews and questionnaires

Securing relevant detailed employer payroll records

Coordinate with HUD, DOL and the HUD IG

Enforcements Report to DOL (Handbook chapter 10)

### **Notice of Violations**

Written notice of contractor of violations and potential underpayments should:

Identify "face of the payroll" violations.

- Request documentation as needed.
- Provide definitive response times.

Notify or explain consequences of failure to respond, i.e. funds withholding, delay closing

Routine project reviews sample

Back Wage Schedule sample

HUD Determined Non-Routine Maintenance Wage Decision

- Projects that are non-routinely occurring maintenance not so substantial in scope that they fall within a range of "reconstruction activity" subject to Davis Bacon rates
- Upkeep that is necessary, but, non-routine
- Cyclical upkeep

## PHA's/TDHE's responsibilities

- Insure current MWD & contract standards are incorporated into the contract specs.
- Verify contractor eligibility.
- Provide technical support to contractor/sub
- Conduct on-site interviews with laborers & mechanics
- Perform periodic "spot-check reviews of con/sub records, including comparison of on-site interview data against such records.
- Notify the contractor of any labor standards deficiencies & corrective actions.
- Maintain full documentation of all labor standards administration & enforcement activities.

HUD Determined Maintenance Wage Decision

- Projects that are not construction
- Routine Maintenance/Upkeep/Repairs
- "MWD" determined or adopted by HUD
- Annually set
- Applicable to low-income housing projects operated by PHA's as defined by US Housing Act of 1937 & affordable housing operated by Indian tribes or TDHE's.

Labor Standards - Records to be kept for HUD – determined rate projects

- Copy of executed contract
- Bid opening / contract award dates
- Verification of contractor eligibility
- Wage decision/additional classifications
- Construction start date
- Payroll records of sufficient detail to verify workers were paid correctly
- Apprentice registrations
- Employee interviews & HUD-11s
- Documentation of enforcement
- Preserved no less than three years



# HUD Determined Technical Wage Decision

 Projects that involve design, survey, drafting which may be preliminary to construction or development

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